4310-05-P

#### DEPARTMENT OF THE INTERIOR

Office of Surface Mining Reclamation and Enforcement

**30 CFR Part 904** 

[SATS No. AR-040-FOR; Docket ID: OSM-2012-0017]

Arkansas Regulatory Program and Abandoned Mine Land Reclamation Plan

**AGENCY:** Office of Surface Mining Reclamation and Enforcement, Interior.

**ACTION:** Proposed rule; public comment period on proposed amendment.

**SUMMARY:** We, the Office of Surface Mining Reclamation and Enforcement (OSM), are announcing receipt of a proposed amendment to the Arkansas regulatory program (Arkansas program) and the Arkansas abandoned mine land reclamation plan (Arkansas plan) under the Surface Mining Control and Reclamation Act of 1977 (SMCRA or the Act). Arkansas proposes to revise substantial portions of its regulatory program and abandoned mine land reclamation plan, make grammatical changes, correct punctuation, revise dates, and delete and add citations. The proposed amendment consists of substantive changes to Arkansas's regulations regarding:

Subchapter A - General; Subchapter F - Areas Unsuitable for Mining; Subchapter G - Surface Coal Mining and Reclamation Operations Permits and Coal Exploration Procedures Systems; Subchapter J - Bond and Insurance Requirements for Surface Coal Mining and Reclamation Operations; Subchapter K - State Program Performance Standards; Subchapter L - State Program Inspection and Enforcement Procedures; Subchapter M - Training Programs for Blasters and Members of Blasting Crews, and Certification Programs for Blasters; and Subchapter R - Abandoned Mine Land Reclamation.

This document provides the times and locations that the Arkansas program, Arkansas plan, and this proposed amendment are available for your review; the comment period during which you may submit written comments on the amendment; and the procedures that we will follow for the public hearing, if one is requested.

**DATES:** We will accept written comments on this amendment until 4:00 p.m., c.d.t., [Insert date 30 days after the date of publication in the FEDERAL REGISTER]. If requested, we will hold a public hearing on the amendment on [Insert date 25 days after date of publication in the FEDERAL REGISTER]. We will accept requests to speak at a hearing until 4:00 p.m., c.d.t. on [Insert date 15 days after date of publication in the FEDERAL REGISTER].

**ADDRESSES:** You may submit comments, identified by SATS No. AR-040-FOR, by any of the following methods:

• Mail/Hand Delivery: Alfred L. Clayborne, Director, Tulsa Field Office, Office of Surface

Mining Reclamation and Enforcement, 1645 South 101st East Avenue, Suite 145, Tulsa,

Oklahoma 74128-4629

• Fax: (918) 581-6419

• Federal eRulemaking Portal: http://www.regulations.gov. Follow the instructions for

submitting comments.

Instructions: All submissions received must include the agency name and docket number for this

rulemaking. For detailed instructions on submitting comments and additional information on the

rulemaking process, see the "Public Comment Procedures" heading of the SUPPLEMENTARY

**INFORMATION** section of this document.

Docket: For access to the docket to review copies of the Arkansas regulations, this amendment,

a listing of any scheduled public hearings, and all written comments received in response to this

document, you must go to the address listed below during normal business hours, Monday

through Friday, excluding holidays. You may receive one free copy of the amendment by

contacting OSM's Tulsa Field Office, or the full text of the program amendment available for

you to read at www.regulations.gov.

Alfred L. Clayborne, Director

Tulsa Field Office

Office of Surface Mining Reclamation and Enforcement

1645 South 101st East Avenue, Suite 145

Tulsa, Oklahoma 74128-4629

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Tel	lephone:	
10	cphone.	

(918) 581-6430

In addition, you may review a copy of the amendment during regular business hours at the following location:

Arkansas Department of Environmental Quality

5301 Northshore Drive

North Little Rock, Arkansas 72118-5317

Telephone: (501) 682-0744

FOR FURTHER INFORMATION CONTACT: Alfred L. Clayborne, Director, Tulsa Field

Office. Telephone: (918) 581-6430. Email: aclayborne@osmre.gov.

#### **SUPPLEMENTARY INFORMATION:**

- I. Background on the Arkansas Program
- II. Description of the Proposed Amendment
- III. Public Comment Procedures
- IV. Procedural Determinations

## I. Background on the Arkansas Program

Section 503(a) of the Act permits a State to assume primacy for the regulation of surface coal mining and reclamation operations on non-Federal and non-Indian lands within its borders by demonstrating that its program includes, among other things, "a State law which provides for the regulation of surface coal mining and reclamation operations in accordance with the requirements of this Act...; and rules and regulations consistent with regulations issued by the Secretary pursuant to this Act." See 30 U.S.C. 1253(a)(1) and (7). On the basis of these criteria, the Secretary of the Interior (Secretary) conditionally approved the Arkansas program effective November 21, 1980. You can find background information on the Arkansas program, including the Secretary's findings, the disposition of comments, and the conditions of approval of the Arkansas program in the November 21, 1980, Federal Register (45 FR 77003). You can find later actions on the Arkansas program at 30 CFR 904.10, 904.12, and 904.15.

The Abandoned Mine Land Reclamation Program was established by Title IV of the Act in response to concerns over extensive environmental damage caused by past coal mining activities. The program is funded by a reclamation fee collected on each ton of coal that is produced. The money collected is used to finance the reclamation of abandoned coal mines and for other authorized activities. Section 405 of the Act allows States and Indian Tribes to assume exclusive responsibility for reclamation activity within the State or on Indian lands if they develop and submit to the Secretary of the Interior for approval, a program (often referred to as a plan) for the reclamation of abandoned coal mines. On the basis of these criteria, the Secretary of the Interior approved the Arkansas plan on May 2, 1983. You can find background information on the Arkansas plan, including the Secretary's findings, the disposition of comments, and the approval of the plan in the May 2, 1983, Federal Register (48 FR 19710). You can find later actions concerning the Arkansas plan at 30 CFR 904.25 and 904.26.

# II. Description of the Proposed Amendment

By letter dated June 25, 2012 (Administrative Record No. AR-572), Arkansas submitted a proposed amendment to its program and plan pursuant to SMCRA. Arkansas submitted the amendment in response to a September 30, 2009, letter (Administrative Record No. AR-571) from OSM in accordance with 30 CFR 732.17 (c). Arkansas is also making substantial changes to other sections of its regulatory program and its abandoned mine land reclamation plan on its own initiative. The full text of the program amendment is available for you to read at the locations listed above under **ADDRESSES**.

Arkansas proposes to revise substantial portions of its regulatory program and abandoned mine land reclamation plan, make grammatical changes, correct punctuation, revise dates, update addresses, and delete and add citations. Arkansas proposes to revise every section title throughout its regulations by replacing "Section" with "Reg.20." and by deleting the title dates. Arkansas also proposes to replace the word "Director" with "Department" and replace the word "Chapter" with "Code" throughout its entire regulations. The Arkansas regulations that contain substantive changes are listed in the table below.

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#### **III. Public Comment Procedures**

Under the provisions of 30 CFR 732.17(h), we are seeking your comments on whether Arkansas's proposed amendment satisfies the applicable program approval criteria of 30 CFR 732.15. If we approve the amendment, it will become part of the Arkansas State program.

Under the provisions of 30 CFR 884.15(a), we are requesting comments on whether the amendment satisfies the applicable State reclamation plan approval criteria of 30 CFR 884.14. If we approve the amendment, it will become part of the Arkansas plan.

## **Electronic or Written Comments**

If you submit written comments, they should be specific, confined to issues pertinent to the proposed regulations, and explain the reason for any recommended change(s). We appreciate any and all comments, but those most useful and likely to influence decisions on the final regulations will be those that either involve personal experience or include citations to and analyses of SMCRA, its legislative history, its implementing regulations, case law, other pertinent State or Federal laws or regulations, technical literature, or other relevant publications.

We cannot ensure that comments received after the close of the comment period (see **DATES**) or sent to an address other than those listed (see **ADDRESSES**) will be included in the docket for this rulemaking and considered.

#### Public Availability of Comments

Before including your address, phone number, email address, or other personal identifying information in your comment, you should be aware that your entire comment - including your personal identifying information - may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

#### **Public Hearing**

In If you wish to speak at the public hearing, contact the person listed under FOR FURTHER INFORMATION CONTACT by 4:00 p.m., c.d.t. on [Insert date 15 days after date of publication in the FEDERAL REGISTER]. If you are disabled and need reasonable accommodations to attend a public hearing, contact the person listed under FOR FURTHER INFORMATION CONTACT. We will arrange the location and time of the hearing with those persons requesting the hearing. If no one requests an opportunity to speak, we will not hold a hearing.

To assist the transcriber and ensure an accurate record, we request, if possible, that each person who speaks at the public hearing provide us with a written copy of his or her comments. The public hearing will continue on the specified date until everyone scheduled to speak has been given an opportunity to be heard. If you are in the audience and have not been scheduled to speak and wish to do so, you will be allowed to speak after those who have been scheduled. We will end the hearing after everyone scheduled to speak and others present in the audience who wish to speak, have been heard.

### Public Meeting

If only one person requests an opportunity to speak, we may hold a public meeting rather than a public hearing. If you wish to meet with us to discuss the amendment, please request a meeting by contacting the person listed under **FOR FURTHER INFORMATION CONTACT**. All such meetings are open to the public and, if possible, we will post notices of meetings at the

locations listed under **ADDRESSES**. We will make a written summary of each meeting a part of the administrative record.

#### IV. Procedural Determinations

Executive Order 12866 - Regulatory Planning and Review

This rule is exempted from review by the Office of Management and Budget (OMB) under Executive Order 12866.

## Other Laws and Executive Orders Affecting Rulemaking

When a State submits a program amendment to OSM for review, our regulations at 30 CFR 732.17(h) require us to publish a notice in the Federal Register indicating receipt of the proposed amendment, its text or a summary of its terms, and an opportunity for public comment. We conclude our review of the proposed amendment after the close of the public comment period and determine whether the amendment should be approved, approved in part, or not approved. At that time, we will also make the determinations and certifications required by the various laws and executive orders governing the rulemaking process and include them in the final rule.

T	C C 1 .	, .	20	CED	D .	004
List	of Subi	ects in	30 (	CFR.	Part	904

Intergovernmental relations, Surface mining, Underground mining
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Dated: \_\_July 18, 2012\_\_\_\_\_

Ervin J. Barchenger, Regional Director

Mid-Continent Region

[FR Doc. 2012-22233 Filed 09/07/2012 at 8:45 am; Publication Date: 09/10/2012]